

DWAIN LAND Mayor

Telephone 423-949-2115 Fax 423-949-3359 Email: cityofdunlap@bledsoe.net

THE CITY OF DUNLAP, TENNESSEE

15595 Rankin Avenue P.O. Box 546 Dunlap, Tennessee 37327 Commissioners

JEFF HARMON JEFF JOHNSON ALLEN JONES JUDY H. LAYNE

<u>Narrative Information Sheet – Dunlap, Tennessee</u>

1. **Applicant Identification:** The City of Dunlap, as a local unit of government, with an address of 15595 Rankin Avenue, Dunlap, Tennessee, 37327, requests consideration of the following Brownfield Assessment Grant proposal.

2. Funding Requested:

- a. Assessment Grant Type: Community-Wide
- b. Federal Funds Requested:
 - i. \$300,000
 - ii. The City of Dunlap is applying for a Community-Wide Assessment Grant; therefore, this section is not applicable.
- 3. Location: Southeastern Tennessee, Sequatchie County
- 4. **Property Information for Site-Specific Proposals:** The City of Dunlap is applying for a Community-Wide Assessment Grant; therefore, this section is not applicable.

5. Contacts:

- a. **Project Director**: Ms. Yonna Hatfield, City Administrator/Executive Assistant, will serve as the Project Manager for this proposal. Ms. Hatfield's contact information is as follows: Ms. Yonna Hatfield, 15595 Rankin Avenue, Dunlap, TN., 37327. Phone: (423) 949-2115, Email: vhatfield@cityofdunlap.com
- **b. Highest Ranking Executive Official**: Mayor Dwain Land will serve as the Highest Ranking Executive Official for this proposal. Mr. Pruitt's contact information is as follows: Mayor Dwain Land, 15595 Rankin Avenue, Dunlap, TN., 37327. Phone: (423) 949-2115, Email: mayorland@cityofdunlap.com
- 6. **Population:** The total population of the City of Dunlap is estimated at 5,083 (2018 American Community Survey (ACS)).

Other Factors	Page #
Community population is 10,000 or less.	1
The applicant, is, or will assist, a federally recognized Indian tribe or United States territory.	
The priority brownfield site(s) is impacted by mine-scarred land.	
The priority site(s) is adjacent to a body of water (i.e., the border of the priority site(s) is contiguous	
or partially contiguous to the body of water, or would be contiguous or partially contiguous with a	
body of water but for a street, road, or other public thoroughfare separating them).	
The priority site(s) is in a federally designated flood plain.	3
The reuse of the priority site(s) will facilitate renewable energy from wind, solar, or geothermal energy; or will incorporate energy efficient measures.	
30% or more of the overall project budget will be spend on eligible reuse planning activities for	
priority brownfield site(s) within the target area.	8-9



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JEFF HARMON JEFF JOHNSON ALLEN JONES JUDY H. LAYNE

The City of Dunlap, Tennessee is pleased to present this request for grant funding assistance through the EPA Brownfields Assessment Program. As a community we have weathered the ups and downs that occurs in the industrial and manufacturing sectors. We are a small, tight-knit community nestled in the Sequatchie Valley of southeastern Tennessee, and departures of business and natural disasters can have profound effects on our residents. We strive to take on these challenges head on and have taken a proactive approach to building the foundations of a sustainable community.

An objective of this proposal is to build off the momentum of our successful transformation of the Coops Creek Greenway. Over the past several years, we have developed complete streets planning along Rankin Avenue, our main commercial corridor, and multi-model transportation for a greenway along Coops Creek, which meanders through our city.

The entryway of the greenway is located in the primary target area we have identified in this application and is the focus of these initiatives. Assessment of the proposed target sites of this application will directly impact our citizens residing nearby these sites and are also in most need of the benefits we believe we can achieve through this grant. Most importantly, these proposed assessments are the first step to understanding the contaminants that may be present and affecting nearby areas. Ensuring successful redevelopment of our community's brownfield properties, especially in the targeted area, plays a critical role in our overall vision to prevent urban sprawl, utilize our existing infrastructure to its highest potential, and connect our residents to community resources and the opportunities their successful redevelopment has the potential to bring.

Thank you for your time and consideration of this request.

Respectfully submitted,

Dwain Land Mayor of Dunlap



TENNESSEE DEPARTMENT OF ENVIRONMENT & CONSERVATION

DIVISION OF REMEDIATION
WILLIAM R. SNODGRASS TENNESSEE TOWER
312 ROSA L. PARKS AVENUE, 14TH FLOOR
NASHVILLE, TENNESSEE 37243

September 30, 2020

Mayor Dwain Land City of Dunlap 15595 Rankin Avenue Dunlap, TN 37327

Re: State Letter of Acknowledgement for the City of Dunlap Brownfields Grant

Application

Dear Mayor Land,

The Tennessee Department of Environment and Conservation (TDEC) is pleased to acknowledge your efforts to apply for a \$300,000 US Environmental Protection Agency (EPA) Brownfields Community Wide Assessment Grant.

Since many brownfields are abandoned, underutilized, and/or contaminated, TDEC is expressly interested in seeing cities in our state take the initiative to return these sites to productive uses. These efforts are consistent with our mission to enhance the quality of life for citizens of Tennessee and to be stewards of our natural environment. In cooperation with Region 4 EPA, the TDEC brownfields staff will provide technical support and oversight for your grant.

We greatly appreciate your efforts to address brownfields in your city!

Sincerely,

Paula Middlebrooks Digitally signed by Paula Middlebrooks Date: 2020.09.30 13:05:58 -05'00'

Paula Middlebrooks
State of Tennessee Brownfields Redevelopment Program
Tennessee Department of Environment and Conservation

1. Project Area Description and Plans for Revitalization

a. Target Area and Brownfields

i. Background and Description of Target Area

The City of Dunlap (population 5,083) is located within the Sequatchie Valley of southeastern Tennessee, one of the state's more picturesque regions. Founded in 1858 as a mining town, the City prospered during the industrial revolution as the rise of the steel industry increased the demand for coal and coke. At the onset of the Great Depression, the price of coal plummeted, and subsequently forced the closure of several mines, which devastated the City's economy. After the depression, Dunlap capitalized on its centralized location between Grundy, Van Buren, Marion, White and Bledsoe Counties by providing a logistical corridor for commercial and manufacturing-based industrial businesses that have experienced cyclical growth and decline. Currently, the City has experienced an 8.9% decline in manufacturing since 2015 and a 4.1% decline in commercial retail since 2017. Other sectors have experienced steady increases over the past five years, notably a 1.9% increase in the construction industry, a 6.9% increase in the transportation and logistics sector, and an 8.9% increase in the arts, entertainment, and recreation sectors.

The focus of this grant application is a one-mile section of the Rankin Avenue Corridor between State Street and Main Street (the target area). Also known as US Highway 127, the corridor is a north-south thoroughfare that bisects the entire City and is anchored by a central business district that serves as a focal point for the City's economy. Coupled with the onset of the COVID-19 pandemic, the lingering effects of the Great Recession that include reduced fuel costs and the availability of inexpensive land outside of the City, several automotive repair shops, gas stations, and other industrial based business along the corridor have gone out of business. Of note, the City has yet to recover from the closure of Dunlap Industries in 2018, one of the nation's three zipper manufacturers, which has eliminated over 100 jobs from the local economy. The closure of these businesses has resulted in a vacancy rate along Rankin Avenue that has risen to 11.6%. Despite the City's initiatives to attract private investment to redevelop these former commercial and industrial properties, the suspected presence of contamination that are associated with several these properties has fostered little redevelopment interest.

These effects of these challenges have taken a toll on the City's residents. Nearly 28% of the City's population is currently receiving public assistance, which is over 7% higher than the County. This disparity is exacerbated within the target area where 28% of households are at, or below the poverty level. While the City's average household income has increased over the past five years by approximately 27.4%, its current average of \$44,773 is well below the average of Sequatchie County (\$59,862), prompting the entire target area to be designated as a federal opportunity zone. In addition to the investment incentives that opportunity zones attract, this target area has been selected based on the redevelopment potential for several brownfield properties that are located on, or near the corridor. The successful redevelopment of these properties into commercial office spaces, mixed-use retail, restaurants, business incubators, and community services such as affordable housing would immediately benefit Dunlap's most disadvantaged and impoverished residents by bolstering the local economy and creating new jobs.

ii. Description of Priority Brownfield Sites

Recognizing the target area as the City's economic engine, the City proposes to conduct an area-wide brownfield plan (AWP) of the target area which will be based on market research and community input. Although the City has identified reuses for several priority brownfield site along the corridor, no quantitative analysis has been conducted that evaluates the feasibility, cost, and market demand of these reuses. The goal of the AWP is to take broader planning initiatives that have already been devised and apply them to the target area through brownfield development. The AWP will serve as a blueprint that will lay the framework for future redevelopment activities along the corridor. Within the target area, the City has identified four priority brownfield sites based on their vacancy status, location within the corridor, and potential for redevelopment that will be included within the AWP. Although the specific reuses for these sites have yet to be determined, the City envisions the reuse of these sites to be consistent with their plan to capitalize on the City's location within scenic beauty of Sequatchie Valley to bolster tourism. As part of that vision, the redevelopment of brownfield sites within the target area into mixed commercial uses that includes office space, retail, and restaurants, would provide an incentive for passing tourists to seek restaurant and retail establishments within the City. Redevelopments that include the reuse of brownfield sites to include community services, business incubator space, and affordable housing would provide support to the economically distressed population within the target area.

The former **Dunlap Industries** facility occupies a 2.6-acre parcel along State Street at the northern edge of the target area. Comprised of a 65,000 square foot building that was constructed in approximately

1950, the facility was previously used to manufacture zippers. Vacant since 2018, the City is looking for opportunities to redevelop the property into senior housing to address the City's growing population of seniors. Although a Phase I and Phase II ESA has been previously been conducted on the site, additional assessment of contamination from volatile organic compounds (VOCs) and polynuclear aromatics (PNAs) may be necessary to evaluate the need for engineering and institutional controls that will be needed to redevelop the property.

The **Black Cat Tire Exchange** occupies three dilapidated storefronts along Rankin Avenue that were historically used for tire sales and as an automotive service garage. Located within a highly trafficked area by pedestrians, proximity to the City's only downtown park, as well as nearby office spaces, the site is a candidate to be redeveloped into affordable housing, additional office spaces, mixed use retail, restaurants, or a combination thereof. The property is suspected to be contaminated with petroleum products and hazardous substances that are typically used in the automotive service and repair industry.

The building also likely contains asbestos containing materials (ACMs).

The **Former Amoco and Auto Care** property is a former gasoline service station that is well-known for its long-standing vacancy and is negatively perceived by residents as an obsolete eyesore. The site is likely impacted by petroleum contamination from underground storage tanks (USTs), hydraulic hoists and hazardous materials from automotive service operations. In addition, the site requires demolition of the existing structures before redevelopment interest can be generated. The building also likely contains asbestos containing materials (ACMs). Potential reuses include retail or small restaurant venues that include coffees, or bistros.

The **Old Dunlap High School** was taken out of service nearly a decade ago, when the City shifted toward a regional county school system. The former school is located a few city-blocks from the Rankin Avenue corridor and has become a public safety concern due to multiple trespassing and vandalism occurrences. Based on the age of the building, the building likely contains significant asbestos containing materials (ACMs) and other hazardous building materials that would require abatement if redeveloped. It is also possible that former on-site fueling operations and vehicle maintenance activities occurred on the site, which may include the presence of underground storage tanks (USTs). The City is currently exploring potential reuses for the building, one of which includes repurposing the school as a community center or a Boys & Girls Club/YMCA facility that can provide early education programs and host athletic and social functions.

The Former Health Department Building is a county owned building that is partially occupied by several non-profit organizations. Obsolete, under-utilized, and in need of significant renovations, the County is interested in renovating the building to attract new tenants and maximize its occupancy. The building can also be used to host job fairs, provide space for health clinics, as well as serve as incubator space for small startup business. A hazardous materials survey is needed with respect to the age of the building, as it is suspected that asbestos containing building materials and lead-based paint

exist.

b. Revitalization to the Target Area

i. Redevelopment Strategy and Alignment with Revitalization Plans

The City is a part of two regional revitalization plans and strategies that includes the Southeast Tennessee Development District (SETDD) and the Comprehensive Economic Development Strategy (CEDs), both of which provide frameworks for implementing strategies to prepare communities within the development district for sustainable economic resilience and prosperity. The assessment and redevelopment of the target area brownfield sites will result in affordable housing, mixed uses, office space, and restaurants that will create a sense of place that is consistent with the following strategies set forth in the area's revitalization plans. Specifically, these strategies include: 1) clean up and redevelop contaminated brownfield sites, vacant properties, and blighted areas so they are available for infill developments featuring mixed commercial and residential uses, 2) convert underutilized downtown boulevards into attractive main streets with landscaping, bike lanes, sidewalks, canopied storefronts, and attractive public spaces, and 3) increase employment across multiple sectors by attracting new industries outside of manufacturing and logistics. Several of these strategies are also echoed in the Sequatchie Valley Corridor Management Plan, which include: 1) maintaining and improving the quality of life along byway corridors, 2) develop bicycle and pedestrian paths to promote non-vehicular transportation, and 3) promote stewardship and sustainable development.

The City envisions brownfield redevelopment along the target area corridor as an opportunity to supplement the investments the City has already made to bolster its tourism-based economy. For example, the City has invested in the creation of the Dunlap Coke Ovens Park, a popular attraction among tourists, which features 268 stone, beehive-style coke ovens that were constructed of sandstone

and brick walls over a century ago. The success of the project has helped to create a sense of place among area residents, generated additional revenue from tourism, and is now on the National Register of Historic Places. Redevelopment of the target area's brownfields into new commercial retail establishments includes restaurants, retail, and other tourism-based commerce would aid the City's efforts to establish itself as a tourist-friendly locale in addition to serving its residents with affordable housing, and community services.

ii. Outcome and Benefits of Redevelopment Strategy

According to the SETDD Economic Development Strategy, the area's economy is specialized, with textiles, freight, logistics, and manufacturing based industries identified as the highest producing exports. While the region is competitive in these industries, the primary goal of these regional planning initiatives is to diversify the regional economy by developing communities and workforces that are capable of servicing emerging industries. By leveraging the City's location within an established Opportunity Zone, there is potential of attracting new developers to the target

area where there is a notable income disparity.

To supplement the City's continuing efforts to develop the tourism industry, the City will continue to focus on its main economic driver, the Rankin Street Corridor. The one-mile corridor accounts for approximately 95% of the generated \$1.11 million sales tax revenue that is shared by the City and State. With respect to these revenues, the City is committed to implement the objectives of the SETDD Economic Development Strategy to spur additional economic growth along the corridor. With a current vacancy rate of 11.6% (prior to the COVID-19 pandemic) along the corridor's storefronts, opportunities to foster economic growth by attracting new business through the redevelopment of the target area's brownfields exist. By redeveloping some of the target area brownfield sites into commercial retail and tourism-based commerce, the City will have the opportunity to establish the target area into an attractive downtown area that is capable of drawing visitor foot traffic and increase consumer spending, while addressing needed community services and affordable housing. To preserve the character of the community, the City will promote the sustainable reuse of the existing structurally-sound structures that are present in the target area (including the former Dunlap Industries, the old Dunlap High School, and the former Health Department Building).

Based on statistics provided by the U.S Energy Information Administration, redevelopment of the priority brownfield sites could potentially create and average of one job for every 567 square feet of food service, one job per every 600 square feet, and one job per every 1,200 square feet of retail space. Based on similar industrial redevelopments in Sequatchie County, industrial reuse of the target area brownfield sites could potentially create one job per 550 square feet. The income generated at these businesses would be circulated locally, boosting local economies, and ultimately increase local tax revenues and reduce poverty levels. In addition, the infusion of larger redevelopments, like the former Dunlap High School and the Former Health Department Building would have a catalytic effect on the entire City and drive the demand for additional housing, mixed

use retail, restaurants, and entertainment all located in an Opportunity Zone.

c. Strategy for Leveraging Resources i. Resources Needed for Site Reuse

While the environmental assessment of the priority brownfield sites is a step toward redevelopment, other challenges related to infrastructure improvements within target area also need to be addressed. In February 2019 and again in the spring of 2020, the City experienced historic areal flooding which caused widespread property damage to area businesses, evacuations, and extensive damage to the City's sewer systems and roadways (the target area is located within a federally designated floodplain). The extent of the damages prompted the Tennessee Emergency Management Agency (TEMA) to declare a state of emergency, and later, a Presidential Disaster Declaration for Public Assistance for Sequatchie County. The aftermath of these events has prompted the City to pursue additional grants that can be leveraged to facilitate the redevelopment of target area brownfield sites that were affected by flooding. To date, the City has applied for grant assistance in the amount of \$1,980,000 to the U.S Economic Development Association (EDA) to assess, repair, and upgrade the City's storm and sanitary sewer systems along the Rankin Avenue corridor (target area). In addition, the City has applied for \$10.17 million of funding under the Better Utilizing Investments to Leverage Development (BUILD) Transportation Discretionary Grants program to re-engineer, rebuild, and upgrade the US-127 Corridor (the Rankin Street Corridor and the target area) to create a safer thoroughfare for vehicular, bicycle and pedestrians. Funding would also improve area drainage using green infrastructure best management practices, achieve ADA compliance, and incorporate sustainably designed place making features. Both

applications are currently being evaluated with funding decisions pending. If these applications are not successful, the completion of an AWP would add more credentials to an application to future rounds. At the state level, the City is pursuing grants totaling \$933,460 from the Tennessee Department of Transportation (TDOT) to address stormwater management improvements along the Coops Creek Greenway and a \$200,000 Tennessee Department of Environmental Conservation Grant to complete Phase III of the Harris Park renovations, both of which are within the target area.

The City has also been successful at procuring a Community Development Block Grant to fund water system upgrades, as well as a park improvement grant through the State's Local Park and Recreation Fund. In total, the City has procured over \$1.5 million of grant funding over the past three years that is

being used for improvements in the target area.

ii. Use of Existing Infrastructure

Although the City is small compared to larger urban centers in the region, the available infrastructure provides a multitude of advantages to redevelopments. Notably, the City has easy access to a transportation network of roads that provides direct connections larger cities that include Chattanooga, TN (approx. 40 miles), Nashville, TN (approx. 100 miles), and Atlanta, Ga. (approx. 110 miles). Access to these cities provides a connection for the City's economy with larger markets which provides an advantage for start-up businesses to minimize overhead costs by avoiding more expensive operating costs that are generally incurred in larger cities. In addition, all the properties along the Rankin Avenue Corridor have access to municipal water, sewer, and electric/gas utilities. Furthermore, the proposed improvements to the City's stormwater system all occur within the target area. Use of the existing infrastructure in combination with the redevelopment of brownfield sites help to achieve one of the over-arching City's regional planning goals: to minimize the effects of urban sprawl on the area's scenic and natural resources.

2. Community Need and Community Engagement

a. Community Need

i. The Community's Need for Funding

Over the past five years, the City's revenue has grown by approximately by approximately 8.2% annually because of steady increases in tax revenues, the awarding of operational grants, and growth in revenue from City provided services. Revenue growth was primarily the result of the City's strategy to stimulate growth by maintaining a low tax rate on real property. While this strategy achieved the desired effect of growing the City's population (approximately 5.6%), it has only allowed the City to maintain a balanced budget. Actual revenues generated from property taxes and local sales tax have consistently been lower than projected estimates, thus the City's operational expenses have outpaced its revenue growth. Since 2015, expenses have increased by approximately 10.2% annually due to average annual increases costs for basic services that include public safety (5.1%), public works (7.7%), as well as long-term debt service. These challenges are compounded by the aftermath of the areal flooding that occurred in 2019 and 2020. Damage from these floods are estimated to be \$151.3 million in Sequatchie County alone. Locally, the City was forced to allocate a significant portion of their general budget toward emergency management services that include establishing emergency shelters for residents affected by flooding, emergency road maintenance, and completing emergency repairs to the City's overburdened sewer system.

As indicated in Section 1.c.i., the City has been successful at procuring over \$1.5 million of grants over the past three years that has provided significant funding toward the City's commitment to address infrastructure needs along Rankin Avenue. However, all these grants have matching requirements that has exhausted the City's capacity to provide brownfield planning and assessment funding on their own. EPA grant funding would allow the City to complete an area-wide plan that would provide the framework to reactivate the target area brownfields into economically productive

assets, as well as assess their environmental conditions.

ii. Threats to Sensitive Populations1. Heath or Welfare to Sensitive Populations

According to the Asset Limited, Income Constrained, Employed Project (ALICE), 46% of the population within the City live in poverty, or above the poverty line, yet still struggle to make ends meet. City residents have an average household income of \$44,773, which is nearly \$19,000 below the County average, and 28.1% rely on public assistance (County 20.7%). Within a half mile of the target area, 56% of the population have incomes below the poverty level which is approximately 19% higher than the State average (EJSCREEN). In addition, 25% of the population within this radius are over the age of 65, which approximately 7% over the county average and 10% over the State averages. Therefore, low-income residents and people over the age of 65 are the target area's sensitive populations.

As stated previously, one of the priority sites has been subject to frequent cases of vandalism, suggesting that the presence of brownfield sites are having an impact on the safety and welfare of the residents living within the target area. These occurrences are consistent with local crime statistics that indicate the City ranks 12% higher than the U.S average for occurrences of burglaries, theft, vandalism, and arson, all of which have increased since 2009 (citydata.com).

Redevelopment of the target area brownfields into new commercial-retail businesses, small business incubator space, affordable and attainable housing, senior housing, and community service centers will directly benefit the sensitive populations that live near the target area, while addressing the goals and objectives that have been identified by the Southeast Tennessee Development District and the Comprehensive Economic Development Strategies.

2. Greater Than Normal Incidence of Disease and Adverse Health Conditions

According to a Tennessee Health Department study released in 2014, Sequatchie County (the City is the County seat) was ranked in the top 10 counties for child asthma prevalence and is the highest in the entire southeastern region of Tennessee. According to data from the Tennessee Department of Health, children from 0 to 14 years old that are hospitalized for asthma-related symptoms are almost six times higher than adults ranging between 30 and 44 years of age, and almost 4 times higher for people over the age of 70. Furthermore, statistical analysis conducted by the Institute for Health Metrics and Evaluation indicates that residents within Sequatchie County are 12% more likely to be diagnosed with tracheal, bronchus or lung cancers, 25% more likely to contract skin cancer, and 36% more likely to contract liver disease. These statistics may be influenced by brownfield properties within the target area, and may present an exposure risk to VOCs, PAHs, and hazardous building materials. This grant will assist in the identification and quantification of suspected contaminants located at these sites, and devise cleanup plans to reduce or remove these risks.

3. Disproportionately Impacted Populations

Demographic data provided by the US Census and EPA's Environmental Justice Area Mapper indicates that 56% of the population within a half mile of the target area is considered to be a low-income population, with 26% of the target area's population earning a yearly income at or below the poverty line (which is over double the percentages for Sequatchie County and the state of Tennessee). Despite knowing the health impacts that are associated with contaminated properties, low incomes have restricted the opportunities for the target area population to seek alternative living arrangements. Making matters worse, the doctor to patient ratio averaged for Sequatchie County is 2,950 to 1, compared to 1,400 to 1 for state of Tennessee (CHR). Compounding the issue, approximately 14% of the population within the target area are uninsured (7% higher than US top performers) (CHR). With nearly 55% of the City's brownfield sites located within the target area, the population within the target area is disproportionally impacted by the risk of contamination exposure. Redevelopment of the target area brownfields will reduce these risks and create spinoff investment, job creation and provide affordable housing options within the target area.

b. Community Engagement i. Project Partners

Dunlap holds quarterly community meetings in support of the planning and implementation of its streetscape and corridor plans to engage the community. These meetings are comprised of area stakeholders that include area non-profit groups, neighborhood and community organizations, economic development corporations, local business and property owners, and planning consultants. The City will continue to rely on this group as a Technical Advisory Committee, whose expertise will play an integral role in obtaining community input during the area-wide planning process to identify and prioritize brownfield sites for assessments and aid with cleanup and redevelopment planning. A list of specific project partners is included in the next section.

ii	Proi	act	Par	tner	$\mathbf{p}_{\mathbf{n}}$	Δc
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111.	I roject i artifer itores			
Organization	Point of Contact	Project Role		
Sequatchie County-	Janis Adams Kyser	Provide technical expertise to identify potential new		
Dunlap Chamber of	e: sequatchie@bledsoe.net	businesses that could take advantage of		
Commerce*	p: (423) 949-7608	redeveloping target area brownfield sites.		
Sequatchie County	Deborah Camp	Assist with obtaining community feedback into the		
Senior Citizens Center*	e: sqcen@yahoo.com	site selection process from the City's senior		
Sellior Citizens Center	p: (423) 949-2228	community.		
	Debbie Morrison	Provide workforce development expertise through		
Serenity Pointe*	e: debbie@serenitypointe.org	the identification of new businesses that could		
-	p: (931) 739-8899	potentially redevelop brownfield sites.		

Walter's Flowers and Gifts*	Anna Walters p: (423) 949-4445	Assist with obtaining community feedback during the site selection process.
First Baptist Church*	Richard Rea p: (423) 949-2441	Assist with obtaining community feedback during the site selection process.
Sequatchie County Food Bank*	Keith Cartwright e: seqexec@bledsoe.net p: (423) 949-3479	Assist with obtaining community feedback during the site selection process.
Farmer Morgan	Ben Farmer e: bfarmer@farmermorgan.com p: (423) 447-2529	Assist with providing local planning expertise for the City in undertaking planning initiatives and implementation.
Veteran's Group*	Keith Cartwright e: seqexec@bledsoe.net p: (423) 949-3479	Assist with obtaining community feedback during the site selection process.

^{*} Located within the target area

iii. Incorporating Community Input

The City will evaluate additional brownfield sites for assessment, beyond the priority sites, as they are identified through the area-wide planning process via a charrette involving the project partners and the public, as well as the site selection process during the assessment portion of the grant. Each project will first be evaluated for feasibility to ensure the desired outcomes are achieved. Once evaluated, the project will be presented at a community meeting to gauge support and solicit feedback for the project before final City approval.

Once the grant has been awarded, a "kickoff" meeting will be held, which will be followed by

Once the grant has been awarded, a "kickoff" meeting will be held, which will be followed by routine public meetings and communications that will provide project updates and solicit public feedback. As the COVID-19 pandemic continues, the City will continue to hold virtual City Council meetings to provide grant updates, and will be prepared to host grant meetings (including meetings specific to the AWP process) in a virtual format or with appropriate social distancing measures in place. These meetings will provide a platform for public comment to communicate concerns regarding health, safety, and community disruption posed by the project. These concerns will be recorded by the City and used to make decisions with project partners on improving the process and performance under the grant. In addition, the City will utilize online surveys to garner meaningful additional feedback. Surveys will be posted to both social media, the City's webpage, and through email blasts to obtain feedback until public meetings are able to be conducted safely again. Press releases (online and in print), progress updates at community meetings, and announcements on the City's website will also be done, providing contact information and a clear path for citizens to provide input.

Response to community input will coordinated by the grant manager, community partners, and/or the consultant in a timely fashion at community meetings or email. Meetings concerning the grant will be held at City offices (or virtually) where residents are accustomed to attending these types of forums where appropriate distancing measures can be taken. As needed, additional meetings will be held during a variety of times of day to accommodate all stakeholders. Public comments, suggestions, or concerns will be taken into consideration prior to making any decisions on the project and will be voiced with solutions at future meetings.

3. Task Descriptions, Cost Estimates, and Measuring Progress a. Description of Tasks/Activities and Outputs

Grant funding will be used to investigate sites the City has identified as having a high redevelopment potential and where environmental contamination is suspected. The tasks under this grant and includes: 1) Work plans and Quality Assurance Project Plans (QAPP), 2) Area-Wide Planning 3) Community Outreach, 4) Environmental Investigations, and 5) Reporting and Closeout. Planning and outreach activities will begin concurrently. Projects identified through the community outreach process will be evaluated for feasibility and prioritized prior to being approved for funding. Once a project is approved and the subsequent site eligibility determination has been accepted by EPA respectively, the City will coordinate site access agreements prior to assessment activities. Task 1 – Work Plan and Quality Assurance and Project Plan (QAPP)

- Project Implementation (i): Includes the preparation and submittal of a Work Plan and QAPP for review and approval by EPA.
- Schedule (ii): Quarter 1
- Task/activity Lead (iii): City of Dunlap with support from the environmental consultant
- Outputs (iv): EPA approved Work Plan and QAPP

Additional Notes: The City's involvement under this task will comply with 40 CFR 31.36 as an in-kind service.

Task 2 – Area-Wide Planning

- Project Implementation (i): Preparation of an Area-Wide Plan will include the following sub-
 - 1. Community Involvement Includes a charrette involving project partners (see Section 3.a.i) and the general public to ascertain the community's vision for the Rankin Street Corridor and obtain feedback for desired uses of the priority brownfield sites.
 - 2. Existing Conditions Research Includes target area and priority site history research and site conditions, as well as target area market studies. This will be achieved utilizing city and county records, state and federal environmental database records, site visits and working with the planning consulting team to develop a market analysis.

3. Priority Brownfield Site Reuses – Redevelopment options will be prepared for each priority site utilizing information from the existing conditions and community involvement phases

of the AWP to determine the highest and best uses of the priority sites.

4. Next Steps and Resource Implementation Strategies - The City will collaborate with their project partners, consultant, and other governmental agencies to devise short and long-term implementation strategies to attract development interest by leveraging other funding

resources that are available through other federal and state resources.

5. Develop Final Brownfield AWP Document - The final area-wide plan will summarize the cleanup and reuse implementation strategies for the priority sites using information obtained through research into community engagement, prioritization, existing conditions, partnerships, and potential resources. The final plan will also include a detailed description of the project process, lessons learned and future performance measurement data.

Schedule (ii): The anticipated schedule for the five AWP subtasks are as follows:

Community Involvement – Quarters 1-7

Existing Conditions Research – Quarter 2 Priority Brownfield Site Reuses – Quarters 2-4

Next Steps and Resource Implementation Strategies – Quarters 5-6

Develop Final Brownfield AWP Document – Quarters 6-7

Task/activity Lead (iii): Planning consultant and environmental consultant (support), with oversight from the City of Dunlap

Outputs (iv): The following are the outputs resulting from the AWP planning process:

- 1. A public visioning charrette, 4 project partner and public meetings, associated meeting announcements and stakeholder participation documentation
- Documentation of the history of area and priority sites

3. A market study

4. Preliminary budget for site assessment work

5. A list of financing and incentive programs for future site assessment, cleanup and development activities

Priority Site Reuse Scenarios that includes implementation strategies

7. Final Årea-Wide Plan

Additional Notes: Public meetings will be conducted using the COVID-19 protocols previously outlined. The City's involvement under this task will comply with 40 CFR 31.36 as an in-kind service.

Task 3 – Post AWP Community Outreach

Project Implementation (i): Continuation of community outreach during the site assessment process to include a kickoff meeting, and approximately 10 quarterly meetings that includes the City, the environmental consultant, the Technical Advisory Committee and the public to update project progress and discuss additional brownfield sites. Additional brownfield sites will be evaluated for viability and prioritized by the City prior to being approved for funding.

Schedule (ii): Quarter 1-11
Task/activity Lead (iii): City of Dunlap with support from the environmental consultant

Outputs (iv): Kickoff meeting, 10 quarterly meetings, summary of discussion.

Additional Notes: The City's involvement under this task will comply with 40 CFR 31.36 as an in-kind service.

Task 4 – Environmental Investigations

Project Implementation (i): Includes Phase I and II assessments at sites known or suspected to be contaminated by hazardous and/or petroleum substances. Hazardous materials surveys will

be conducted at sites with structures that are suspected of containing asbestos, lead or other hazardous building materials. Preparation of cleanup plans will be completed on a site-specific basis. An eligibility determination, procurement of site access, the preparation of a site-specific sampling and analysis plan (SAP) for approval by the USEPA project manager (as applicable), and ACRES reporting are included under this task.

Schedule (ii): Quarter 2-11

Task/activity Lead (iii): Identification of sites for assessment activities will be coordinated by the City. An environmental consultant will be contracted to complete the assessments and associated activities, with review and approval by the City.

Outputs (iv): The following outputs are anticipated under this task:

- Phase I Environmental Site Assessments
- Phase II Environmental Site Assessments 0

Hazardous Materials Surveys

Analysis of Brownfield Cleanup Alternatives (Hazardous and Petroleum)

Additional Notes: Assessments will first occur at priority brownfield sites before other, nonpriority sites are assessed.

Task 5 – Reporting and Closeout

Project Implementation (i): Mandatory quarterly progress reports will be completed and submitted to the EPA documenting the utilization of funds, work status and progress, any difficulties encountered, accounting of financial expenditures, anticipated activities, and changes of the key personnel involved with the project as applicable. Additionally, the City will report site-specific accomplishments electronically through the ACRES reporting system. A final project report that will provide measurable outputs that include the number of assessments completed, contaminants found, acres assessed, redevelopment plans underway, jobs created, and funds leveraged, which will be prepared and submitted at the end of the cooperative agreement. Other reporting will include EPA Form 5700-52A for Minority and Women Business Entity Utilization and Federal Financial Reports SF-425.

Schedule (ii): Quarter 1-12

Task/activity Lead (iii): Environmental consultant, with review and approval by the City. ACRES updates will occur on an ongoing basis as projects are completed. The final project report will be submitted by the end of the cooperative agreement.

Outputs (iv): The following outputs are anticipated under this task:

o 12 Quarterly Reports o 1 Final Project Report

Additional Notes: ACRES submittals as needed, dependent on the number of projects funded. Submittal of EPA Form 5700-52A and SF-425 as required by the cooperative agreement.

b. Cost Estimates

The following provides a cost estimate of the tasks and activities described in the previous section. Task 1 – Work Plan and QAPP - This task is expected to cost \$5,000 (40 hours at \$125/hr.) and does not include in-kind services that are provided by City.

Task 2 – Area-Wide Planning - This task is expected to cost \$95,000. Costs per sub-task are as

follows:

1. Community Involvement – The total cost associated for this sub-task is \$15,000 for contractual services (150 hours at \$100/hr.) based on the involvement of a professional planning firm. An additional \$5,000 is allocated for supplies such as marketing materials, presentation materials/concept boards, drawing tools, and printing costs.

2. Existing Conditions Research – The estimated cost for this sub-task includes historical and environmental research for the target areas and priority brownfield sites and conducting an area-wide market study at a cost of \$20,000 (200 hours at \$100/hr.) based on the involvement

of the professional planning firm and environmental consultant.

3. Priority Brownfield Site Reuses – Includes material preparation of the preferred reuse scenarios at an estimated at \$10,000 (100 hours at \$100/hr.) based on the involvement of the professional planning firm and environmental consultant.

Next Steps and Resource Implementation Strategies - The budget allocated to this sub-task is \$12,000 (120 hours at \$100/hr.) for consultant time to develop brownfield reuse strategies and devising short and long-term implementation goals and objectives.

5. Develop Final Brownfield AWP Document - The budget allocated to this task includes \$31,000 (310 hours at \$100/hr.) for consultant time to develop the final AWP document as well as

\$2,000 for printing expenses (supplies) to ensure copies are available at public venues for residents to review as well as additional copies for city staff and partners.

Task 3 – Community Outreach – The majority of the estimated cost for this task will be for planning activities post-AWP and holding quarterly community meetings. Estimated on a per meeting basis, the cost for this task is \$13,000, which includes 10 meetings at \$800 per meeting. The per meeting costs covers the cost of engagement materials and consultant support (8 hours at \$100/hour). An additional cost of \$5,000 to cover travel expenses for City staff to attend the National Brownfields Conference, as required by Region 4 EPA, is also included under this task. Task 4 – Environmental Investigations – Cost estimates for each of the eligible activities under this task will be prepared by the environmental consultant and submitted to the City for approval. Although these costs are expected to vary, a cost estimate for these activities based on average pricing is provided below. Please note, the total quantity for both hazardous and petroleum-based projects have been combined.

Activity	Est. Quantity	Average Cost	Total Cost
Phase I Environmental Assessments	6	\$3,000	\$18,000
Phase II Environmental Assessments	6	\$15,000	\$90,000
Hazardous Materials Surveys	5	\$8,000	\$40,000
Analysis of Brownfield Cleanup Alternatives	6	\$4,000	\$24,000

Task 5 – Reporting and Closeout – This task will be completed by the environmental consultant with direct oversight from the City. All reports will be reviewed and authorized by the City and submitted to the EPA project manager. The estimated cost for this task will not exceed 5% of the total EPA requested funds and is estimated to be \$15,000 over the life of the grant. This cost assumes that twelve quarterly reports will be prepared over the course of the grant at \$1,000/report (\$100/hr. at 10 hours per report), totaling \$12,000. The remaining \$3,000 (30 hours) will be expended to update EPA ACRES, prepare the final project report, and additional EPA forms. The following budget tables have been prepared based on the cost estimates provided above:

Budget Categories		Projec	t Tasks (\$30	00,000)			
1	Suuget Categories	Task 1	Task 2	Task 3	Task 4	Task 5	Total
	Personnel	\$0	\$0	\$0	\$0	\$0	\$0
Costs	Fringe Benefits	\$0	\$0	\$0	\$0	\$0	\$0
0	Travel	\$0	\$0	\$5,000	\$0	\$0	\$5,000
	Equipment	\$0	\$0	\$0	\$0	\$0	\$0
Direct	Supplies	\$0	\$7,000	\$0	\$0	\$0	\$7,000
D.	Contractual	\$5,000	\$88,000	\$8,000	\$172,000	\$15,000	\$288,000
	Other	\$0	\$0	\$0	\$0	\$0	\$0
Tota	al Direct Costs	\$5,000	\$95,000	\$13,000	\$172,000	\$15,000	\$300,000
Indi	rect Costs	\$0	\$0	\$0	\$0	\$0	\$0
Tota	al Budget	\$5,000	\$95,000	\$13,000	\$172,000	\$15,000	\$300,000

c. Measuring Environmental Results

The City will track several metrics to evaluate the intended outputs and outcomes of the grant which will be included into the quarterly reports that are submitted to the EPA Project Manager. These

metrics will help to determine if the grant is fulfilling its intended purpose, document any difficulties encountered, provide a record of financial expenditures, data results and further action. Specifically, these metrics are as follows: 1) the number of brownfield sites identified, 2) the number of Phase I/II environmental site assessments conducted, 3) the number of analysis of brownfield cleanup alternative documents prepared, 4) the number of hazardous materials surveys conducted, and 5) the number of team and community meetings held. The following outcomes will also be tracked to evaluate the results, effects, and consequences as a direct result of the grant: 1) the amount of funds awarded by project, 2) the total project cost, 3) the ratio of grant funds allocated to total project investment by the applicant, 4) the estimated number of temporary (construction) jobs created, 5) the estimated number or permanent jobs created or retained, 6) the estimated amount of new taxes created, and 7) the number of acres made ready for reuse. Additional site-specific outcomes may be tracked on a project by project basis (e.g. number, tanks, or cubic yards of contaminated soil removed, or dollars leveraged from private investment); however, it is anticipated that site-specific outcomes generally may not become available until after the cooperative agreement has expired, as cleanup activities are not eligible under this grant. Project outcomes and outputs will be recorded through the EPA's ACRES reporting system. ACRES data will be a tool for both the EPA and the

City to track and measure the grant's progress in achieving the outputs and eventual outcomes. The ACRES database will also be utilized to track job creation and acres of land assessed.

6. Programmatic Capability and Past Performance

a. Programmatic Capability

i. Organizational Structure/ii. Description of Key Staff

Ms. Yonna Hatfield, of the City of Dunlap will serve as the point of contact and project manager for this grant. As such, the City will enter into a cooperative agreement with EPA to disperse grant funds and address all the financial requirements of the grant. Aside from directing the environmental consultant, she will oversee the decision-making process with regards to site selection and serve as the main point of contact for the community. Ms. Hatfield currently serves as the City Executive Assistant and has held this position for over 12 years. Her daily interaction with City residents has fostered a unique understanding the needs of the community which will be an asset to ensure the grant's success. In addition, Ms. Hatfield has served in similar capacities to successfully prepare, administer, and manage other grants, while managing the City's audit and bookkeeping. She is currently managing several other state grants for the City, all of which can be leveraged with the assessment grant.

Ms. Hatfield will be assisted by Mr. Norman David Hatfield, the City Recorder and Treasurer. Mr.

Ms. Hatfield will be assisted by Mr. Norman David Hatfield, the City Recorder and Treasurer. Mr. Hatfield has been with the City for over 20 years and has been responsible for preparing the annual operation budget, compliance of internal controls, and review of monthly financing. His understanding of the financials for the City along with his strong knowledge of this small, rural community will provide

valuable insight into the use of assessment funds.

iii. Acquiring Additional Resources

Upon award, The City will initiate the selection process to procure an environmental consultant. The consultant will be selected through a competitive process from a list of qualified firms with expertise in EPA Brownfield Assessment Grants, brownfield redevelopment projects, and environmental science/engineering. These firms will be invited to provide a scope of work and competitive pricing for the project. Procurement of the preferred environmental consultant is expected to occur within the first three months of the cooperative agreement being finalized. The City's procurement process will follow its typical procurement procedures which are compliant with federal procurement standards (2 CFR Part 2.00). Once an environmental consultant has been selected, the tasks under this grant request will be implemented within the 3-year timeframe of the grant.

b. Programmatic Capability

ii. Has not Received an EPA Brownfields Grant but has Received Other Federal or Non-Federal Assistance Grants 1. Purpose and Accomplishments

The City of Dunlap has multiple grants that they have successfully managed and continue to manage on an ongoing basis. The table on the following page provides a few examples of grants that have been

successfully managed and leveraged by the City of Dunlap.

Funding Agency / Grant Program:	Grant Amount:	Grant Details / Implementation:
TDOT / Transportation Alternatives Grant	\$629,000	Funds were awarded to implement Phase II of the Coops Creek Project (within target area). Included access improvements for non- motorized transportation alternatives for pedestrians and bikers.
Appalachian Regional Commission (ARC)	\$250,000	Funds were awarded to improve utility capacity. This work is underway and is estimated to have created 100 full-time jobs.
USDA Rural Business Development Grant	\$15,000	Funds were allocated toward a Stormwater Management Plan for the downtown of the City of Dunlap.
Local Park and Recreation Fund (LPRF)	\$500,000	Funds were awarded for improvements to Harris Park (within target area) which included pavilion for a farmer's market. The park and farmer's market is a key healthy foods provider, accessible by the immediate and greater neighborhood.

2. Compliance with Grant Requirements

Grant funds previously awarded to the City have been and are currently being successfully managed and completed. The City has been able to ensure compliance with all grant requirements through approved work plans, schedules, and terms and conditions place on the use of all grant funds awarded.

Threshold Criteria

1. Applicant Eligibility:

The City of Dunlap is a local unit of government in the State of Tennessee.

2. Community Involvement:

Dunlap holds quarterly community meetings in support of the planning and implementation of its streetscape and corridor plans to engage the community. These meetings are comprised of area stakeholders that include area non-profit groups, neighborhood and community organizations, economic development corporations, local business and property owners, and planning consultants. The City will continue to rely on this group as a Technical Advisory Committee, whose expertise will play an integral role in obtaining community input during the area-wide planning process to identify and prioritize brownfield sites for assessments and aid with cleanup and redevelopment planning. The City will evaluate additional brownfield sites for assessment, beyond the priority sites, as they are identified through the area-wide planning process via a charrette involving the project partners and the public, as well as the site selection process during the assessment portion of the grant. Each project will first be evaluated for feasibility to ensure the desired outcomes are achieved. Once evaluated, the project will be presented at a community meeting to gauge support and solicit feedback for the project before final City approval.

Once the grant has been awarded, a "kickoff" meeting will be held, which will be followed by routine public meetings and communications that will provide project updates and solicit public feedback. As the COVID-19 pandemic continues, the City will continue to hold virtual City Council meetings to provide grant updates, and will be prepared to host grant meetings (including meetings specific to the AWP process) in a virtual format or with appropriate social distancing measures in place. These meetings will provide a platform for public comment to communicate concerns regarding health, safety, and community disruption posed by the project. These concerns will be recorded by the City and used to make decisions with project partners on improving the process and performance under the grant. In addition, the City will utilize online surveys to garner meaningful additional feedback. Surveys will be posted to both social media, the City's webpage, and through email blasts to obtain feedback until public meetings are able to be conducted safely again. Press releases (online and in print), progress updates at community meetings, and announcements on the City's website will also be done, providing contact information and a clear path for citizens to provide input. Response to community input will coordinated by the grant manager, community partners, and/or the consultant in a timely fashion at community meetings or email. Meetings concerning the grant will be held at City offices (or virtually) where residents are accustomed to attending these types of forums where appropriate distancing measures can be taken. As needed, additional meetings will be held during a variety of times of day to accommodate all stakeholders. Public comments, suggestions, or concerns will be taken into consideration prior to making any decisions on the project and will be voiced with solutions at future meetings.

3. Expenditure of Assessment Grant Funds:

The City of Dunlap does not have an active EPA Brownfields Assessment Grant.

Threshold Criteria

1. Applicant Eligibility:

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2. Community Involvement:

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OMB Number: 4040-0004 Expiration Date: 12/31/2022

Application for I	Federal Assista	nce SF	-424						
* 1. Type of Submissi	ion:	* 2. Typ	e of Application:	* If Revi	ion, select appropria	te letter(s):			
Preapplication	on 📗 🔀 New								
Application			ontinuation	* Other (Specify):				
	ected Application	R	evision						
* 3. Date Received:		4. Appl	icant Identifier:						
10/28/2020		City	of Dunlap Tenne	essee					
5a. Federal Entity Ide	entifier:			5b. F	ederal Award Identil	fier:			
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State Use Only:				1					
6. Date Received by	State:		7. State Application	Identifie	::				
8. APPLICANT INFO	ORMATION:								
* a. Legal Name:	ity of Dunlap	Tennes	see						
* b. Employer/Taxpay	er Identification Nur	mber (EII	N/TIN):	* c. C	rganizational DUNS	3 :			
626031696				796	365990000				
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f. Name and contac	t information of p	erson to	be contacted on m	atters i	volving this appli	ication:			
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Middle Name:									
* Last Name: Hat	field								
Suffix:									
Title: City Admin	nistrator/Exec	utive .	Assistant						
Organizational Affiliat	tion:								
City of Dunlap Tennessee									
* Telephone Number: 4239492115 Fax Number:									
*Email: yhatfiel	d@cityofdunla	p.com				_			

Application for Federal Assistance SF-424
* 9. Type of Applicant 1: Select Applicant Type:
C: City or Township Government
Type of Applicant 2: Select Applicant Type:
Type of Applicant 3: Select Applicant Type:
* Other (specify):
* 10. Name of Federal Agency:
Environmental Protection Agency
11. Catalog of Federal Domestic Assistance Number:
66.818
CFDA Title:
Brownfields Assessment and Cleanup Cooperative Agreements
* 12. Funding Opportunity Number:
EPA-OLEM-OBLR-20-06
* Title:
FY21 GUIDELINES FOR BROWNFIELD ASSESSMENT GRANTS
13. Competition Identification Number:
Title:
14. Areas Affected by Project (Cities, Counties, States, etc.):
Add Attachment Delete Attachment View Attachment
* 15. Descriptive Title of Applicant's Project:
Application for Brownfield Assessment Grant funds for the City of Dunlap, Tennessee
Attach supporting documents as specified in agency instructions.
Add Attachments Delete Attachments View Attachments

Application for	Federal Assistance	SF-424					
16. Congressional Districts Of:							
* a. Applicant	TN-004			* b. Program/Project	TN-004		
Attach an additional	list of Program/Project Co	ongressional Distric	ts if needed.				
			Add Attachment	Delete Attachment	View Attachment		
17. Proposed Proj	ect:						
* a. Start Date: 10	/01/2021			* b. End Date:	09/30/2024		
18. Estimated Fund	ding (\$):						
* a. Federal		300,000.00					
* b. Applicant		0.00					
* c. State		0.00					
* d. Local		0.00					
* e. Other		0.00					
* f. Program Income		300,000.00					
* g. TOTAL							
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ii 163 , provide 67	xpiariation and attach		Add Attachment	Delete Attachment	View Attachment		
21. *By signing this application, I certify (1) to the statements contained in the list of certifications** and (2) that the statements herein are true, complete and accurate to the best of my knowledge. I also provide the required assurances** and agree to comply with any resulting terms if I accept an award. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. (U.S. Code, Title 218, Section 1001) ** I AGREE ** The list of certifications and assurances, or an internet site where you may obtain this list, is contained in the announcement or agency specific instructions.							
Authorized Repres	sentative:	1					
Prefix: Mr.		* Firs	st Name: Norman				
Middle Name:							
* Last Name: Hat	field	1					
	Recorder						
* Telephone Number	r: 4239492115			Fax Number:			
* Email: nhatfiel	* Email: nhatfield@cityofdunlap.com						
* Signature of Autho	rized Representative:	Yonna R Hatfield		* Date Signed: 10/28/2020	1		